

110TH CONGRESS
2D SESSION

S. 2611

To make bills implementing trade agreements subject to a point of order unless certain conditions are met, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 7 (legislative day, FEBRUARY 6), 2008

Mr. DORGAN (for himself, Mr. BROWN, and Mr. CASEY) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To make bills implementing trade agreements subject to a point of order unless certain conditions are met, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Trade Agreement
5 Benchmarks and Accountability Act”.

6 **SEC. 2. LIMITATIONS ON BILLS IMPLEMENTING TRADE** 7 **AGREEMENTS.**

8 (a) IN GENERAL.—Notwithstanding section 151 of
9 the Trade Act of 1974 (19 U.S.C. 2191) or any other pro-
10 vision of law, any bill implementing a trade agreement be-

1 tween the United States and another country shall be sub-
 2 ject to a point of order pursuant to subsection (c) unless
 3 the bill—

4 (1) is accompanied by a statement of the bench-
 5 marks described in subsection (b)(1) and that state-
 6 ment is approved as part of the implementing bill;
 7 and

8 (2) contains the reporting provisions described
 9 in subsection (b)(2).

10 (b) BENCHMARKS AND REPORTING PROVISIONS.—

11 (1) BENCHMARKS.—

12 (A) IN GENERAL.—Each bill implementing
 13 a trade agreement shall be accompanied by a
 14 statement that contains benchmarks described
 15 in subparagraph (B) and predictions made by
 16 the International Trade Commission, the
 17 United States Trade Representative, and other
 18 Federal agencies, of the impact the implementa-
 19 tion of the agreement will have on the United
 20 States economy.

21 (B) DESCRIPTION OF BENCHMARKS.—The
 22 benchmarks described in this subparagraph are
 23 as follows:

24 (i) An estimate of the number of new
 25 jobs that will be created, the number of ex-

1 isting jobs that will be lost, and the ex-
2 pected net effect on job creation in the
3 United States as a result of the agreement.
4 The estimate shall include the number and
5 type of the new jobs that will be created
6 and lost.

7 (ii) An assessment and quantitative
8 analysis of the extent to which the agree-
9 ment will result in an improvement in
10 wages for workers in the United States.

11 (iii) An assessment and quantitative
12 analysis of how each country that is a
13 party to the agreement is implementing
14 and enforcing the labor and environmental
15 standards that are part of the agreement.

16 (iv) A quantitative analysis of the ex-
17 tent to which the agreement will result in
18 an increase in the access by United States
19 businesses to the market of each country
20 that is a party to the agreement, particu-
21 larly those sectors identified by the United
22 States Trade Representative as of special
23 importance with respect to the agreement.

24 (2) REPORTING PROVISIONS.—The reporting
25 provisions described in this subsection are that each

1 bill implementing a trade agreement shall contain a
2 requirement that not later than 5 years after the
3 date the agreement enters into force with respect to
4 the United States, and every 5 years thereafter, the
5 International Trade Commission shall submit to
6 Congress a report that provides an assessment and
7 quantitative analysis of how the trade agreement has
8 resulted in meeting the benchmarks described in
9 paragraph (1).

10 (3) CONTENTS AND CONCLUSIONS OF RE-
11 PORT.—The International Trade Commission shall
12 determine in any report required by this section re-
13 garding an agreement whether the benchmarks and
14 predictions described in paragraph (1)(B) (i) and
15 (ii) have been met with respect to that agreement.
16 (c) POINT OF ORDER IN SENATE.—The Senate shall
17 cease consideration of a bill to implement a trade agree-
18 ment, if—

19 (1) a point of order is made by any Senator
20 against any bill implementing a trade agreement
21 that is not accompanied by statement regarding the
22 benchmarks to be achieved by the agreement or does
23 not contain the reporting provisions regarding the
24 benchmarks described in subsection (b); and

1 (2) the point of order is sustained by the Pre-
2 siding Officer.

3 (d) WITHDRAWAL OF APPROVAL.—

4 (1) IN GENERAL.—The approval of Congress,
5 provided in a bill to implement a trade agreement,
6 shall cease to be effective if, and only if, a report de-
7 scribed in subsection (b) indicates that the bench-
8 marks and predictions made in connection with the
9 agreement are not being met and a joint resolution
10 described in subsection (e) is enacted into law pursu-
11 ant to the provisions of subsection (e) and para-
12 graph (2).

13 (2) PROCEDURAL PROVISIONS.—

14 (A) IN GENERAL.—The requirements of
15 this paragraph are met if the joint resolution is
16 enacted under subsection (e), and—

17 (i) Congress adopts and transmits the
18 joint resolution to the President before the
19 end of the 1-year period (excluding any
20 day described in section 154(b) of the
21 Trade Act of 1974 (19 U.S.C. 2194(b)),
22 beginning on the date on which Congress
23 receives a report described in subsection
24 (b); and

1 (ii) if the President vetoes the joint
 2 resolution, each House of Congress votes
 3 to override that veto on or before the later
 4 of the last day of the 1-year period re-
 5 ferred to in clause (i) or the last day of the
 6 15-day period (excluding any day described
 7 in section 154(b) of the Trade Act of
 8 1974) beginning on the date on which Con-
 9 gress receives the veto message from the
 10 President.

11 (B) INTRODUCTION.—A joint resolution to
 12 which this section applies may be introduced at
 13 any time on or after the date on which the
 14 International Trade Commission transmits to
 15 Congress a report described in subsection (b),
 16 and before the end of the 1-year period referred
 17 to in subparagraph (A)(i).

18 (e) JOINT RESOLUTIONS.—

19 (1) JOINT RESOLUTIONS.—For purposes of this
 20 section, the term “joint resolution” means only a
 21 joint resolution of the 2 Houses of Congress, the
 22 matter after the resolving clause of which is as fol-
 23 lows: “That Congress withdraws its approval, pro-
 24 vided under section _____ of the
 25 _____, of the _____

1 Agreement.”, with the first blank space being filled
 2 with the section of the Act implementing and ap-
 3 proving the applicable agreement, the second blank
 4 space being filled with the name of the Act imple-
 5 menting and approving the agreement, and the third
 6 blank space being filled with the title of the agree-
 7 ment.

8 (2) PROCEDURES.—

9 (A) INTRODUCTION AND REFERRAL.—

10 (i) HOUSE OF REPRESENTATIVES.—
 11 Joint Resolutions in the House of Rep-
 12 resentatives—

13 (I) may be introduced by any
 14 Member of the House;

15 (II) shall be referred to the Com-
 16 mittee on Ways and Means and, in
 17 addition, to the Committee on Rules;
 18 and

19 (III) may not be amended by ei-
 20 ther Committee.

21 (ii) SENATE.—Joint Resolutions in
 22 the Senate—

23 (I) may be introduced by any
 24 Member of the Senate;

1 (II) shall be referred to the Com-
2 mittee on Finance; and

3 (III) may not be amended.

4 (B) CONSIDERATION BY COMMITTEES.—

5 (i) HOUSE OF REPRESENTATIVES.—It
6 is not in order for the House of Represent-
7 atives to consider any resolution that is not
8 reported by the Committee on Ways and
9 Means and, in addition, by the Committee
10 on Rules.

11 (ii) SENATE.—It is not in order for
12 the Senate to consider any resolution that
13 is not reported by the Committee on Fi-
14 nance.

15 (C) APPLICATION OF OTHER PROVI-
16 SIONS.—The provisions of section 152 (c), (d),
17 and (e) of the Trade Act of 1974 (19 U.S.C.
18 2192 (c), (d), and (e)) (relating to discharge of
19 committees and floor consideration of certain
20 resolutions in the House and Senate) shall
21 apply to joint resolutions under this section to
22 the same extent as such provisions apply to res-
23 olutions under such section.

1 (3) RULES OF HOUSE OF REPRESENTATIVES
2 AND SENATE.—This subsection is enacted by Con-
3 gress—

4 (A) as an exercise of the rulemaking power
5 of the House of Representatives and the Sen-
6 ate, respectively, and as such is deemed a part
7 of the rules of each House, respectively, and
8 such procedures supersede other rules only to
9 the extent that they are inconsistent with such
10 other rules; and

11 (B) with the full recognition of the con-
12 stitutional right of either House to change the
13 rules (so far as relating to the procedures of
14 that House) at any time, in the same manner
15 and to the same extent as any other rule of that
16 House.

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